



**COUNCIL OF  
THE EUROPEAN UNION**

**Brussels, 16 June 2008**

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from: Coreper

on: 16 June 2008

to: Council

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Subject : **Relations with Israel**

- Adoption of the European Union's position for the Association Council's Eighth meeting

(Luxembourg, 16 June 2008)

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In preparation for the eighth meeting of the EU-Israel Association Council, Coreper submits the following documents to Council for approval:

- Annex I: Draft EU Statement;
  - Annex II: Draft Agenda.
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**EIGHTH MEETING OF  
THE EU-ISRAEL ASSOCIATION COUNCIL**  
(Luxembourg, 16 June 2008)

**Statement of the European Union**

1. The EU warmly welcomes this **eighth Meeting of the EU-Israel Association Council** which takes place shortly after Israel celebrated sixty years since the establishment of an independent State of Israel.
2. Last year, during the seventh Meeting of the EU-Israel Association Council, Israel proposed to upgrade its relations with the European Union and has presented a series of proposals to achieve this goal. The EU, responding positively to Israel's request, expresses its deep satisfaction with the fact that this EU-Israel Association Council will mark a new phase in our relations.
3. Our common goal to upgrade relations stems from our awareness of the traditional links, the cultural and human values, and the economic and security interests that we share. Israel is a key partner of the EU in the Mediterranean. It has contributed to the Euro-Mediterranean Partnership since its origins in 1995. As a vibrant market economy, with a well developed public administration and a functioning rule of law, Israel also possesses the necessary institutional structures which permit it to work ever more closely and intensively with the European Union.

4. Since its conception in 2003, the European Neighbourhood Policy has contributed to an increase in both the quantity and the quality of relations between the EU and Israel. The European Neighbourhood Policy provides a flexible framework for further strengthening of relations with all ENP partners, including the Palestinian Authority, on the basis of the principle of differentiation, ensuring equal possibilities for all partners. Further upgrading of relations will take place within this context. The EU considers that the upgrading of relations with Israel serves the purpose of pursuing the common objectives and interests of both parties.
5. The European Union wants to continue to develop its partnership with Israel in the context of the European Neighbourhood Policy and the Euro-Mediterranean Partnership and in the framework of the broader objective to promote stability, cooperation, and prosperity in the Middle East. Such a partnership will imply a stronger involvement of the European Union in the peace process and in the monitoring of the situation on the ground. In this context, the European Union considers that the creation of a sovereign, independent, democratic, contiguous and viable Palestinian state, living side by side with a secure and prosperous Israel, will contribute significantly to peace and stability in the Middle East.
6. The European Union is determined to develop a closer partnership with Israel. The process of developing a closer EU-Israeli partnership needs to be, and to be seen, in the context of the broad range of our common interests and objectives which notably include the resolution of the Israeli-Palestinian conflict through the implementation of the two-state solution. The European Union also considers the need for urgent confidence building measures taken by the parties according to the Road Map in order to improve the security of Israelis, ease the daily life of Palestinians and to sustain the final status negotiations currently underway.

7. In response to our common desire to upgrade bilateral relations, the European Union looks forward to gradually strengthen cooperation by different means both at the political and sectorial levels in line with our common interest, and to make use of new possibilities to enhance Israeli cooperation in the relevant community programmes.
- a) Reinforced political dialogue between Israeli and EU representatives on a range of levels, including meetings of Israeli and EU foreign ministers in the context of the Association Council; troika meetings at ministerial level in the margins of the United National General Assembly meetings in New York; ad hoc meetings of the Director General of Israel's Foreign Ministry with the Political and Security Committee; ad hoc invitations to relevant Working Group meetings to discuss such issues as MEPP, human rights, combating terrorism, cooperation in multilateral fora, CFSP, ESDP, MDG, arms control; establishment of a full fledged Subcommittee on Human Rights instead of the informal Working Group on Human Rights; informal Policy Planning talks on strategic issues; CFSP alignment according to the conditions and procedures established by the EU.
  - b) Economic and social cooperation and development, notably in the area of employment and social affairs, gender equality and the fight against discrimination, including cooperation with European agencies and institutes.
  - c) Trade-related issues, market and regulatory reform, with a view to achieving greater convergence towards the EU acquis, in line with Israel's wish for significant integration into the European Single Market, in areas such as public procurement technical regulations on industrial products, intellectual and industrial property rights, competition policy, sanitary and phito-sanitary legislation etc.
  - d) Cooperation in Justice and Home Affairs, notably in the areas of fight against organised crime, terrorism, and money laundering and data protection.

- e) Transport, energy, information society, environment and science and technology. This could include further cooperation in aviation, increased convergence of Israel energy policy towards the principles of the EU internal energy market, including approximation of regulatory policy and legislation in the electricity and gas sectors, cooperation in the wider context of e-government, and convergence in aspects of environmental governance.
  - f) People to people contacts. A deepening of relations could entail specific cooperation activities between the EU and Israel within existing regional co-operation instruments such as Tempus IV and Erasmus Mundus as well as work on a joint declaration on cooperation in higher education. The EU Health programme 2008-2013 is open for Israel's participation.
  - g) Trilateral cooperation: facilitation of **cooperation with the Palestinians** on issues such as energy, transport, and trade, in line with the EU-Israel Association Agreement and the EC-PLO Interim Association Agreement.
8. As stipulated in the current ENP Action plan, the EU and Israel will start negotiations reviewing the content of the Action plan. The process of identification of concrete actions in each area will be carried out jointly in the following months. The existing structure of subcommittees will provide the necessary expertise to formulate the content and scope of an instrument which should replace the current ENP Action Plan due to expire by April 2009. Upcoming subcommittee meetings will therefore be tasked to develop, each one in its sector, the content of the upgrading in each field, to be included in a document that will serve as a guide on our common way forward after April 2009.

9. Since the last Association Council held in March 2007, both parties actively pursued the implementation of the EU-Israel ENP Action Plan. The ENP Progress Report, published by the Commission in April 2008, thoroughly described the progress made with regard to the implementation of the priorities addressed during three years since the adoption of the ENP Action plan in April 2005. It states that the ENP has clearly played a catalyst role in boosting EU-Israel relations and that the Action Plan has provided the platform to develop more profoundly EU-Israel cooperation in many fields, paving the way for Israel's participation in a number of EU initiatives, with Israel being among the front-runners in making use of the new possibilities for ENP partner countries' to participate in Community programmes.
  
10. The work done within the structure of the Association Agreement since the last meeting of the Association Council demonstrates that deepened cooperation is already a reality when it comes to the commitment of both sides to fulfil their respective engagements under the ENP Action Plan. It also illustrates the scope and quality of EU-Israel relations in a wide range of areas. The recent meeting of the EU-Israel Association Committee provided an opportunity to take stock of the significant progress made in the context of our cooperation within the ENP.

11. Some notable achievements over the past year are that: Israel – thanks to the signing of the framework protocol – is now in a position to participate in Community programmes. It is the first ENP country able to participate in the Competitiveness and Innovation Programme. In agriculture, a major step forward towards market integration between the EU and Israel has been made with the recent common understanding on mutual trade concessions in the fields of agricultural products, processed agricultural products and fisheries. In transport, horizontal negotiations on air transport have been finalised, and negotiations on a comprehensive agreement in air transport are about to start, opening up markets and potentially generating significant benefits for European consumers. Israel's participation in the Intelligent Energy-Europe programme is now also possible in principle. In the area of customs cooperation, mutual administrative assistance is functioning well, and communication and cooperation in the fight against fraud were significantly improved (e.g. full connection to OLAF's Anti Fraud Information System ). As regards (employment) social affairs and equal opportunities, cooperation in the field of gender equality is about to be deepened. In the field of justice and legal matters, important progress has been made on the way towards negotiating an operational agreement between EUROPOL and Israel. Thanks to the Science and Technology Cooperation Agreement with the EU (only non-EU country fully associated with EU's Framework Programmes since 1996), over 1,300 proposals involving Israeli researchers were already received under the 7th Framework Programme for Research and Development, and 267 were accepted with a Community contribution of over €51 million. In the field of education, more than 80 Israeli students have already benefited from scholarships under the Erasmus Mundus exchange programme.
12. More recently, in addition to the EU-Israel Subcommittee on Political Dialogue and Cooperation, two informal working groups on Human Rights and International Organisations met and engaged in a thorough dialogue at expert level on a number of issues.

13. The meeting of the informal working group on Human Rights on 30 April 2008 provided for a third time the opportunity to discuss a broad range of important issues. In this context, the EU reiterates the need for an appropriate follow-up of issues discussed during the last meeting as well as generally on human rights situations of common concern. Strengthening the human rights dialogue between the EU and Israel is an essential part of the process of developing EU-Israeli relations. In this light, the EU intends to establish a subcommittee on human rights, within the framework of the Association Agreement, instead of the current informal working group.
14. Furthermore, a certain number of events were organized: a bilateral seminar on the fight against racism, xenophobia and anti-Semitism. This second seminar of its kind provided a welcome opportunity to address issues of common concerns.
15. As of 1 January 2007, implementation of the European Neighbourhood Action Plan is being supported through a €2m/year allocation under the **European Neighbourhood and Partnership Instrument (ENPI)**, destined to finance institutional cooperation activities.
16. The EU reaffirms its commitment to support the parties in the ongoing negotiations on all outstanding issues, including all final status issues, with a view to concluding a peace agreement before the end of 2008 as agreed in Annapolis last November. These negotiations must urgently press ahead. The EU re-emphasizes the importance of the Arab Peace Initiative as a major element in moving the **Middle East Peace Process** forward.
17. The EU underlines the urgent need for swift and tangible results on the ground in order to sustain Israeli-Palestinian negotiations. Action from both sides to implement their Roadmap obligations in parallel to the negotiations is vital in order to retain the confidence and support of the Israeli and Palestinian populations, the region and the wider international community.



18. The EU is deeply concerned by recent accelerated settlement expansion. The EU reiterates that settlement building anywhere in the occupied Palestinian Territories, including East Jerusalem, is illegal under international law. Settlement activity prejudices the outcome of final status negotiations and threatens the viability of an agreed two-state solution. It reiterates its call on Israel to freeze all settlement activity including natural growth, and to dismantle outposts erected since March 2001.
  
19. The EU condemns the continued firing of rockets from Gaza on southern Israel including the recent attack in Ashkelon and all other activities which are contrary to international law and endanger civilians. While recognising Israel's legitimate right to self-defence, the EU calls for an immediate end to all acts of violence. The EU urges all parties to ensure the protection of affected civilians in accordance with international law. The EU continues to support Egyptian efforts to bring about a cessation of violence and a solution that will allow for the reopening of all crossings.
  
20. The EU calls for the progressive removal of Israeli restrictions on movement and access in order to improve the situation on the ground and living conditions in the West Bank and revitalise the Palestinian economy. The EU welcomes as a step in the right direction the decision to remove a limited number of roadblocks but underlines the fact that much more remains to be done.

21. The EU remains deeply concerned about the unsustainable humanitarian situation in Gaza. It reiterates its call on all parties to work urgently for the controlled reopening of the crossings in and out of Gaza for both humanitarian reasons and commercial flows. In this context, it calls on Israel to fulfil its obligations regarding the uninterrupted provision of fuel and electricity supplies, as well as that of all other humanitarian assistance. It condemns the attacks from Gaza against the crossing points and terminals and their negative consequences on the delivery of humanitarian aid and fuel. It reiterates its readiness to resume its border assistance mission at the Rafah crossing point as soon as conditions allow under the provisions of the relevant international agreements related to Access and Movement concluded in November 2005.
  
22. The EU remains committed to assisting Palestinian state-building efforts across a broad range of areas. It welcomes the Palestinian Authority's efforts to develop an effective and reformed security sector and encourages ongoing efforts towards the fulfilment of its Roadmap obligations in this field. In this regard, the Council expresses its full support to the international conference in support of Palestinian civil security and the rule of law to be hosted by Germany on 24 June 2008. It has decided to expand the EUPOL COPPS mission to support the criminal justice sector namely in the fields of the judiciary and the penitentiary, in co-operation with international partners. It welcomes the recent package of measures agreed by the Quartet Representative with the Israeli and Palestinian authorities, aimed at enhancing both economic activity and the capacity of Palestinian Authority security forces, by improving their ability to operate freely. It emphasises the importance of early implementation of these measures. The Council also welcomes the success of the recent Palestinian Investment Conference in Bethlehem in taking forward the economic development agenda.
  
23. The EU underlines the need to deliver on pledges made at the International Donor's Conference for the Palestinian State in Paris in December 2007. The EU is the largest contributor of financial assistance to the PA and provides substantial financial support for the Palestinians through its funding mechanism PEGASE which was launched in 2008. The EU continues to support the work of the Quartet Representative, Tony Blair.

24. The EU recalls that a comprehensive peace in the Middle East should also include a lasting settlement for the conflicts between Israel and Syria and between Israel and Lebanon and in this regard welcomes the announcement that Syria and Israel have agreed to initiate peace negotiations under the auspices of Turkey.
25. The EU reaffirms its determination to reinforce **Lebanon**'s sovereignty, independence, and territorial integrity, which is in the interest of all Lebanese people and key to peace and stability in the region. The EU and its Member States by their prominent role in the new UNIFIL have demonstrated their commitment to the full implementation of UNSC Resolution 1701. The EU calls on all parties in the region to comply with the resolution, notably the arms embargo. It urges Israel to stop violations of Lebanese airspace and to provide the UN with all relevant data to assist them in their efforts to clear cluster ammunitions in Lebanon. The EU also reiterates its call for the immediate release of the two abducted Israeli soldiers.
26. The EU welcomes the agreement reached in Doha on 21 May 2008 that has opened the path towards a full resumption of the functioning of all democratic institutions of the state of Lebanon. The Council welcomes the election of Michel Sleiman as President of Lebanon and looks forward to the full implementation of the Doha agreement based on the Arab initiative and on the principles enshrined in the Lebanese constitution and the Taif Accord.
27. Regarding the **Barcelona Process**, the EU appreciates Israel's long-standing commitment as well as its numerous and important contributions to the process. The partners to the Euro-Mediterranean Partnership have re-affirmed their commitment to the continuing implementation of the Five-Year Work Programme, adopted at the Barcelona Summit, in November 2005. At the meeting in Lisbon on 5-6 November 2007, the Ministers of Foreign Affairs of the partner states also approved the work programme for the current year, which will see an emphasis on the fields of social dialogue, information society, culture and cultural dialogue, trade with a view to finalising the Euro-Med free trade area, industry, environment with a focus on water, and tourism.

28. The next major step will be the launch of a new phase in this relationship, the **Barcelona Process: Union for the Mediterranean**. This will take place in Paris on 13 July 2008. This will signal a new impetus for the process as well as a deepening of commitment through the implementation of ambitious projects across the region.
29. The European Union unequivocally condemns **terrorism** in all its forms and manifestations and expresses its solidarity with all victims of terrorism, in Israel and elsewhere.
30. The European Union supports the United Nations as the only truly global forum for the fight against terrorism. By adopting the Global Counterterrorism Strategy by consensus on 8 September 2006, the General Assembly and the Member States of the UN demonstrated their unity and resolve in combating terrorism. The European Union stands ready to implement the Strategy in cooperation with all Member States of the UN. The EU continues to be committed to reaching an agreement on the Comprehensive Convention on International Terrorism as soon as possible so as to complement and build on existing UN counterterrorism agreements and contribute to a deeper international consensus on the normative framework for the fight against terrorism. The EU attaches great importance to universal adherence to, and full implementation of, following UN Conventions and Protocols: The 12 conventions and protocols mentioned in UNSC Resolution 1373, the Nuclear Terrorism Convention in 2005 as well as the three amendments to the Nuclear Material Convention in 2005. Moreover the implementation of the Protocol to the Maritime Convention and the Protocol to the Fixed Platform Protocol.
31. The EU emphasizes that any measures to prevent and combat terrorism must comply with international law, in particular international human rights law, refugee law and humanitarian law, and reiterates that effective counterterrorism measures and the protection of human rights are not conflicting but complementary and mutually reinforcing goals.

32. The proliferation of **weapons of mass destruction** and their means of delivery both to state and non-state actors represents one of the most serious threats to international peace and security. The international community shares the responsibility to actively prevent proliferation. While the EU will continue to use all political and diplomatic instruments at its disposal and act to stem the proliferation of WMD and their means of delivery, the EU underlines the importance of full compliance with and national implementation of existing disarmament and non-proliferation treaties and agreements and other relevant international obligations.
33. The EU also attaches great importance to the universalisation of international instruments against the proliferation of WMD and their means of delivery through signature, accession or ratification, as appropriate, of all relevant instruments. The EU calls upon all States, including Israel, which have not yet done so to accede to the NPT, the CTBT, the IAEA Additional Protocol, the CWC, the BTWC and the HCOC. The EU appreciates Israel's participation in recent universalisation activities of the EU concerning BTWC.
34. The EU calls on all countries to establish effective systems of national export controls, controlling export and transit of WMD-related goods. The EU is implementing its decision of mainstreaming co-operation on non-proliferation into its wider relations with third countries. The European Union is committed, as provided for by the European Neighbourhood Policy Action Plan, to develop dialogue and co-operation with Israel on the fight against proliferation of WMD.
35. The EU continues to regard the Treaty on the Non-Proliferation of Nuclear Weapons (NPT) as the cornerstone of the global non-proliferation regime and the essential foundation for the pursuit of nuclear disarmament and general and complete disarmament under article VI. The EU will continue to work for a strengthened NPT, inter alia through promoting its universalisation and stricter compliance by all States Parties with their obligations. The EU will continue to remain engaged and to contribute with concrete proposals to NPT Prepcom meetings to make a substantial progress in the process leading up to the Review Conference in 2010.

36. The EU continues to attach great importance to the agreement reached by Euromed Ministers in November 2004 and confirmed in 2005, on the principle of holding an ad hoc meeting on regional security, non-proliferation of WMD and disarmament within the Barcelona framework. The EU will pursue consultations with a view to seeking final agreement on the terms of reference and date for this meeting. With this in mind, the EU-Institute of Security Studies will organise on 19 - 20 June this year a Seminar on Middle East Security and non-proliferation/disarmament involving government officials and academics, to which Israel is invited.
37. The EU reiterates its commitment to the objective of pursuing a mutually and effectively verifiable Middle East zone free of weapons of mass destruction, nuclear, biological and chemical, and their delivery systems, as set out in the Barcelona Declaration of 1995.
38. Taking note of the great interest of countries in the region in resorting to nuclear energy for peaceful purposes, the EU underlines that when countries make the choice of nuclear energy, the nuclear energy programme should be developed in accordance with the highest standards of safety, security and non-proliferation. The EU is ready to contribute to substantive discussions in the IAEA on the development of multilateral solutions to the nuclear fuel cycle.
39. The EU reaffirms its deep concern at Iran's nuclear program. In this regard, it deplores that Iran has still not complied with its international obligations as reiterated in relevant UNSC resolutions, to suspend all enrichment-related and reprocessing activities in order to restore confidence in the entirely peaceful nature of its programme. The EU also reaffirms its full and unequivocal support for efforts to find a negotiated long-term solution to the Iranian nuclear issue. In the absence of action by Iran to meet its obligations, the EU supported the adoption of Security Council Resolution 1803 of 3rd March 2008 which represents a necessary and proportionate response to Iran's disregard for the concerns of the international community and for previous Security Council Resolutions 1696, 1737 and 1747.

40. The EU expresses its concern about the negative impact of Iranian policies on stability and security in the Middle East and underlines that Iran needs to play a responsible role in the region. In this context, the EU is deeply concerned at Iran's approach to the Middle East Peace Process, including its opposition to a solution based on two states, Israel and Palestine, existing side by side in peace and security. The EU condemns in the strongest terms the threats towards Israel by the Iranian Government. Furthermore, the EU condemns any denial of the Holocaust as a historical fact, either in whole or in part. The EU expresses deep concern about the continuing deterioration of human rights and political freedoms of Iranian citizens.
41. The EU looks forward to a fruitful and constructive meeting of the EU-Israel Association Council as an additional step towards the further intensification of relations in all areas.
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**ASSOCIATION  
BETWEEN  
THE EUROPEAN UNION  
AND ISRAEL**

**The Association Council**

**Brussels, 10 June 2008**

**UE-IL 2901/08**

**PROVISIONAL AGENDA**

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Meeting: Eighth session of the EU-Israel Association Council

Date 16 June 2008

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in : Luxembourg

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1. Adoption of the agenda
2. (poss.) Adoption of the minutes of the Seventh meeting of the EU-Israel Association Council
3. State and perspectives of EU-Israel relations
4. Political dialogue on subjects of common interest
5. Any other business